## COUNTY OF CAMDEN

# **REPORT OF AUDIT**

# FOR THE YEAR ENDED DECEMBER 31, 2015





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TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT PART 1 REPORT OF AUDIT OF FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015



#### **INDEPENDENT AUDITOR'S REPORT**

The Honorable Mayor and Members of the Township Committee Township of Pennsauken Pennsauken, New Jersey 08110

#### **Report on the Financial Statements**

We have audited the accompanying statements of assets, liabilities, reserves and fund balance - regulatory basis of the Township of Pennsauken Garbage District, a component unit of the Township of Pennsauken, in the County of Camden, State of New Jersey, as of December 31, 2015 and 2014, and the related statements of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis, and the statement of expenditures - regulatory basis for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Garbage District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and in compliance with audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Garbage District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Garbage District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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#### Opinions

#### Basis for Adverse Opinion on Accounting Principles Generally Accepted in the United States of America

As described in note 1 to the financial statements, the financial statements are prepared by the Garbage District on the basis of the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the State of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on Accounting Principles Generally Accepted in the United States of America

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on Accounting Principles Generally Accepted in the United States of America" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township of Pennsauken Garbage District, a component unit of the Township of Pennsauken, in the County of Camden, State of New Jersey, as of December 31, 2015 and 2014, or the results of its operations and changes in fund balance for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to previously present fairly, in all material respects, the assets, liabilities, reserves and fund balance - regulatory basis of the various funds of the Township of Pennsauken Garbage District, a component unit of the Township of Pennsauken, in the County of Camden, State of New Jersey, as of December 31, 2015 and 2014, and the results of its operations and changes in fund balance - regulatory basis of such funds for the years then ended, and the revenues - regulatory basis and expenditures - regulatory basis of the various funds, for the year ended December 31, 2015 in conformity with accounting principles and practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, as described in note 1.

## Other Matters

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Garbage District's basic financial statements. The supplemental statements presented for the various funds, as listed in the table of contents, are presented for purposes of additional analysis as required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, and are not a required part of the basic financial statements.

The supplemental statements presented for the various funds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental statements described in the previous paragraph are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2016 on our consideration of the Township of Pennsauken Garbage District's, a component unit of the Township of Pennsauken, in the County of Camden, State of New Jersey, internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township of Pennsauken Garbage District's internal control over financial reporting and compliance.

Respectfully submitted,

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BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

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Scott P. Barron Certified Public Accountant Registered Municipal Accountant

Voorhees, New Jersey June 29, 2016



#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and Members of the Township Committee Township of Pennsauken Pennsauken, New Jersey 08110

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, the financial statements prepared on a regulatory basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Garbage District's basic financial statements, and have issued our report thereon dated June 29, 2016. That report indicated that the Township of Pennsauken Garbage District's financial statements were not prepared in accordance with accounting prescribed by the Division of Local Government Services, Department of Pennsauken Garbage District's financial statements were not prepared in accordance with accounting prescribed by the Division of Local Government Services, Department of Pennsauken Garbage District's financial statements were not prepared in accordance with accounting principles generally accepted in the United States of America, but were prepared on a regulatory basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Township of Pennsauken Garbage District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township of Pennsauken Garbage District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township of Pennsauken Garbage District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township of Pennsauken Garbage District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

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BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

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Scott P. Barron Certified Public Accountant Registered Municipal Accountant

Voorhees, New Jersey June 29, 2016

CURRENT FUND

Statements of Assets, Liabilities, Reserves and Fund Balance -- Regulatory Basis As of December 31, 2015 and 2014

ASSETS:	<u>Ref.</u>		<u>2015</u>		<u>2014</u>
Regular Fund:					
Cash Treasurer	SA-1	\$	386,747.49	\$	654,658.57
Receivables and Other Assets					
Due from Township of Pennsauken:					
Current Fund	SA-2		12,390.94		13,409.47
Due from Borough of Merchantville	SA-3 SA-4		6,617.00		10,594.88
Due from Pennsauken Sewer Authority Due From Merchantville-Pennsauken Water Commission	SA-4 SA-5		4,520.68 3,877.39		6,754.70 7,080.08
Due From Merchantonie-Fennsauken Water Commission	3A-3		5,677.59		7,000.00
Total Regular Fund			414,153.50		692,497.70
Federal and State Grant Fund:					
Due from Current Fund	SA-8		40,268.46		190,398.66
Total Federal and State Grant Fund			40,268.46		190,398.66
Total Assets		\$	454,421.96	\$	882,896.36
LIABILITIES, RESERVES AND FUND BALANCE:					
Regular Fund: Liabilities:					
Reserve for Encumbrances	A-3, SA-6	\$	250,264.78	\$	340,925.82
Due to Federal and State Grant Fund	SA-8	Ψ	40,268.46	Ψ	190,398.66
			290,533.24		531,324.48
Fund Balance	A-1		123,620.26		161,173.22
Total Regular Fund			414,153.50		692,497.70
Federal and State Grant Fund:					
Reserve for Federal and State Grants - Unappropriated	SA-9				55,981.22
Reserve for Encumbrances	SA-10		1,902.64		116,251.00
Reserve for Federal and State Grants - Appropriated	SA-10		38,365.82		18,166.44
Total Federal and State Grant Fund			40,268.46		190,398.66
Total Liabilities, Reserves and Fund Balance		\$	454,421.96	\$	882,896.36
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CURRENT FUND Statements of Operations and Changes in Fund Balance -- Regulatory Basis For the Years Ended December 31, 2015 and 2014

	<u>2015</u>	<u>2014</u>
Revenue and Other Income Realized		
Surplus Utilized Miscellaneous Revenues Anticipated Receipts from Current Taxes Non-Budget Revenues Other Credits to Income:	\$ 74,018.78 124,566.44 3,995,000.00 5,056.89	\$ 64,569.17 111,851.81 3,995,000.00 42,155.23
Unexpended Balance of Appropriation Reserves Refund of Prior Year Expenditures:	4,971.27	4,574.26
Receipts	54.18	499.03
Total Income	4,203,667.56	4,218,649.50
Expenditures		
Garbage District Appropriations Payment of Prior Year Expenditures:	4,165,642.89	4,141,728.59
Disbursements	1,558.85	2,117.69
Total Expenditures	4,167,201.74	4,143,846.28
Regulatory Excess to Fund Balance	36,465.82	74,803.22
Fund Balance		
Balance January 1	161,173.22	150,939.17
Decreased by:	197,639.04	225,742.39
Utilization as Anticipated Revenue	74,018.78	64,569.17
Balance December 31	\$ 123,620.26	\$ 161,173.22

## CURRENT FUND Statement of Revenues -- Regulatory Basis For the Year Ended December 31, 2015

	Anticipated Budget	<u>N</u>	Special I.S. 40A:4-87	Realized	 Excess or (Deficit)
Surplus Anticipated	\$ 74,018.78			\$ 74,018.78	
Miscellaneous Revenues: Special Items of Revenue Anticipated with Prior Written Consent of Director of Local Government Services - Public and Private Revenues Offset with Appropriations:					
Clean Communities Grant Program		\$	68,585.22	68,585.22	
Recycling Tonnage Grant Program	 55,981.22			55,981.22	
Total Miscellaneous Revenues	 55,981.22		68,585.22	124,566.44	
Amount to be Raised by Taxes for					
Support of Garbage District Budget	 3,995,000.00			3,995,000.00	
Budget Totals	4,125,000.00		68,585.22	4,193,585.22	
Non-Budget Revenues				5,056.89	\$ 5,056.89
Total Revenues	\$ 4,125,000.00	\$	68,585.22	\$ 4,198,642.11	\$ 5,056.89
Surplus Anticipated Reserve for Federal and State Grant Fund - Unappropriated Amount to be Raised by Taxes Receipts Miscellaneous Revenue Not Anticipated:				\$ 74,018.78 124,566.44 3,995,000.00	
Receipts				 5,056.89	
The accompanying Notes to Einspeigl Statements are an integra				\$ 4,198,642.11	

## TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT CURRENT FUND Statement of Expenditures -- Regulatory Basis For the Year Ended December 31, 2015

	Adopted <u>Budget</u>	Budget After Modification	Pa <u>Expended</u>	id or Charged Encumbered	Reserved	Unexpended Balance <u>Canceled</u>
Operating Appropriations:						
Salaries and Wages	\$ 774,610.00	\$ 777,840.00	\$ 777,840.00			
Other Expenses	199,603.78	181,183.78	151,626.61	\$ 5,749.85	\$	23,807.32
Contractual Services	1,750,675.00	1,750,675.00	1,578,834.96	171,501.00		339.04
Disposal Fees	884,275.00	880,275.00	804,939.34	72,446.19		2,889.47
Group Insurance	270,595.00	291,360.00	291,359.21			0.79
Other Insurance	105,000.00	105,000.00	105,000.00			
Improvements of Leaf Compost Facility	2,500.00	2,500.00	1,540.13	567.74		392.13
Clean-up Spruce-up Program	22,500.00	22,500.00	22,000.00			500.00
Total Operating Appropriations	4,009,758.78	4,011,333.78	3,733,140.25	250,264.78		27,928.75
Statutory Expenditures:						
Social Security	59,260.00	57,685.00	57,671.42			13.58
Public and Private Programs Off-Set by Revenues: Clean Communities Grant Program (N.J.S.A 40A:4-87, \$65,585.22+) Recycling Tonnage Grant	55,981.22	68,585.22 55,981.22	68,585.22 55,981.22			
	· · · · · ·	·	· ·			
Total Operating Appropriations	55,981.22	124,566.44	124,566.44			
Total Appropriations (Carried Forward)	\$ 4,125,000.00	\$ 4,193,585.22	\$ 3,915,378.11	\$ 250,264.78	\$ - \$	27,942.33

(Continued)

## TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT CURRENT FUND

Statement of Expenditures -- Regulatory Basis For the Year Ended December 31, 2015

	Adopted Budget After			Paid or Charged			Unexpended Balance	
	<u>Budget</u>	Modification	Expended	Encumbered	Reserved		<u>Canceled</u>	
Total Appropriations (Brought Forward)	\$ 4,125,000.00	\$ 4,193,585.22	\$ 3,915,378.11	\$ 250,264.78	\$-	\$	27,942.33	
Appropriated by 40A:4-87 Budget		\$ 68,585.22 4,125,000.00						
		\$ 4,193,585.22	•					
Refunds:			<b>*</b> (45.045.07)					
Receipts			\$ (15,015.07)					
Disbursements			2,677,242.51					
Due Township of Pennsauken - Current Fund			1,128,584.23					
Reserve for Federal and State Grants Appropriat	ed		124,566.44					
The accompanying Notes to Financial Statements are	an integral part of	this statement.	\$ 3,915,378.11					

#### TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT Notes to Financial Statements For the Year Ended December 31, 2015

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Description of Financial Reporting Entity** - The Township of Pennsauken Garbage District was established on March 1, 1979 for the purpose of providing funding of costs associated with the collection and disposal of garbage and trash within the Township of Pennsauken. The Township, located in Camden County, New Jersey, has a total area of approximately twelve square miles with approximately two miles of frontage along the Delaware River directly across from the City of Philadelphia, Pennsylvania. In New Jersey, the Township borders Camden, Cherry Hill, Collingswood and Merchantville in Camden County and Cinnaminson Township, Maple Shade Township and Palmyra Borough in Burlington County. According to the 2010 census, the population is 35,885.

Property owners who receive garbage and trash collection services are taxed for this service by the establishment of a Garbage District tax rate which is a special district tax included as part of the total real property tax rate.

The Township is governed under the Township Committee form of government, with a five-member Committee. The Committee is elected directly by the voters in partisan elections to serve three-year terms of office on a staggered basis, with one or two seats coming up for election each year. At an annual reorganization meeting, the Committee selects one of its members to serve as Mayor and another as Deputy Mayor. Legislative and executive power is vested in the Committee. The Township Committee governs the Garbage District.

**Component Units** - The Township of Pennsauken Garbage District is a component unit of the Township of Pennsauken; however it is not presented in Township's financial statements in accordance with Governmental Accounting Standards Board Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statements No. 39, *Determining Whether Certain Organizations are Component Units*, and GASB Statement No. 61, *The Financial Reporting Entity: Omnibus - an amendment of GASB Statements No. 14 and No. 34*. If the provisions of GASBS No. 14, as amended by GASBS Nos. 39 and 61 had been complied with, the financial statements of the Township of Pennsauken Garbage District would have been either blended or discretely presented with the financial statements of the Township, the primary government. In addition, the Township of Pennsauken Garbage District has no component units.

**Measurement Focus, Basis of Accounting and Financial Statement Presentation** - The financial statements of the Garbage District contain all funds and account groups in accordance with the "Requirements of Audit" as promulgated by the State of New Jersey, Department of Community Affairs, Division of Local Government Services. The principles and practices established by the Requirements of Audit are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Generally, the financial statements are presented using the flow of current financial resources measurement focus and modified accrual basis of accounting with minor exceptions as mandated by these "Requirements". In addition, the prescribed accounting principles previously referred to differ in certain respects from accounting principles generally accepted in the United States of America applicable to local government units. The more significant differences are explained in this note.

## Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D

<u>Measurement Focus, Basis of Accounting and Financial Statement Presentation (Cont'd)</u> - In accordance with the "Requirements", the Garbage District's accounts for its financial transactions through the use of separate funds which are described as follows:

**<u>Current Fund</u>** - The current fund accounts for resources and expenditures for governmental operations of a general nature, including federal and state grant funds.

No other funds are applicable to the Township of Pennsauken Garbage District.

**Budgets and Budgetary Accounting** - The Township of Pennsauken Garbage District must adopt an annual budget for its current fund in accordance with N.J.S.A. 40A:4 et seq. N.J.S.A. 40A:4-5 requires the governing body to introduce and approve the annual municipal budget no later than February 10 of each year. At introduction, the governing body shall fix the time and place for a public hearing on the budget and must advertise the time and place at least ten days prior to the hearing in a newspaper published and circulating in the municipality. The public hearing must not be held less than twenty-eight days after the date the budget was introduced. After the hearing has been held, the governing body may, by majority vote, adopt the budget or may amend the budget in accordance with N.J.S.A. 40A:4-9. Amendments to adopted budgets, if any, are detailed in the statements of revenues and expenditures.

An extension of the statutory dates for introduction, approval, and adoption of the municipal budget may be granted by the Director of the Division of Local Government Services, with the permission of the Local Finance Board.

Budgets are adopted on the same basis of accounting utilized for the preparation of the Garbage District's financial statements.

<u>Cash, Cash Equivalents and Investments</u> - Cash and cash equivalents include petty cash, change funds and cash on deposit with public depositories. All certificates of deposit are recorded as cash regardless of the date of maturity. Investments are stated at cost. Consequently, unrealized gain or loss on investments has not been recorded in accordance with Governmental Accounting Standards Board Statement No. 31.

New Jersey municipal units are required by N.J.S.A. 40A:5-14 to deposit public funds in a bank or trust company having its place of business in the State of New Jersey and organized under the laws of the United States or of the State of New Jersey or in the New Jersey Cash Management Fund. N.J.S.A. 40A:5-15.1 provides a list of investments which may be purchased by New Jersey municipal units. In addition, other State statutes permit investments in obligations issued by local authorities and other state agencies.

N.J.S.A. 17:9-41 et seq. establishes the requirements for the security of deposits of governmental units. The statute requires that no governmental unit shall deposit public funds in a public depository unless such funds are secured in accordance with the Governmental Unit Deposit Protection Act ("GUDPA"), a multiple financial institutional collateral pool, which was enacted in 1970 to protect governmental units from a loss of funds on deposit with a failed banking institution in New Jersey. Public depositories include State or federally chartered banks, savings banks or associations located in or having a branch office in the State of New Jersey, the deposits of which are federally insured. All public depositories must pledge collateral, having a market value at least equal to five percent of the average daily balance of collected public funds, to secure the deposits of governmental units. If a public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the amount of their deposits to the governmental units.

The Township of Pennsauken Garbage District complies with the cash management plan adopted by the Township which requires it to deposit funds in public depositories protected from loss under the provisions of the Act.

### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

**Interfunds** - Interfund receivables and payables that arise from transactions between funds are recorded by all funds affected by such transactions in the period in which the transaction is executed. Interfund receivables in the current fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

**Inventories of Supplies** - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various statements of assets, liabilities, reserves and fund balance.

<u>General Fixed Assets</u> – The Township of Pennsauken holds title to all assets utilized in the operations of the Garbage District. Accordingly, the Township maintains the accounting of the governmental fixed assets, as required by N.J.A.C. 5:30-5.6, and accounts for these assets in its financial statements.

**Deferred Charges** - The recognition of certain expenditures is deferred to future periods. These expenditures, or deferred charges, are generally overexpenditures of legally adopted budget appropriations or emergency appropriations made in accordance with N.J.S.A. 40A:4-46 et seq. Deferred charges are subsequently raised as items of appropriation in budgets of succeeding years.

**<u>Fund Balance</u>** - Fund balances included in the current fund represent amounts available for anticipation as revenue in future years' budgets, with certain restrictions.

**Revenues** - Revenues are recorded when received in cash except for certain amounts which are due from other governmental units. Revenue from federal and state grants is realized when anticipated as such in the Garbage District's budget. Other amounts that are due the Garbage District which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

**Garbage District Taxes** – Upon the proper certification to the assessor of the municipality in which the Garbage District is located, the assessor shall assess the amount of taxes to be raised in support of the Garbage District's budget in the same manner as all other municipal taxes. The Collector or Treasurer of the municipality shall then pay over to the Treasurer or custodian of funds of the Garbage District the taxes assessed in accordance with the following schedule: on or before April 1, an amount equaling 21.25% of all moneys assessed; on or before July 1, an amount equaling 22.5% of all moneys assessed; on or before July 1, an amount equaling 23.4 moneys assessed; and on or before December 31, an amount equaling the difference between the total of all moneys so assessed and the total amount of moneys previously paid over.

**Expenditures** - Expenditures are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when paid. However, for charges to amounts appropriated for "other expenses", an amount is encumbered through the issuance of a numerically controlled purchase order or when a contract is executed in accordance with N.J.A.C. 5:30-5.2. When encumbered charges are paid, the amount encumbered is simultaneously liquidated in its original amount. Encumbrances are offset by an account entitled reserve for encumbrances. The reserve is classified as a cash liability under New Jersey municipal accounting. At December 31, this reserve represents the portion of appropriation reserves that has been encumbered and is subject to the same statutory provisions as appropriation reserves.

<u>Appropriation Reserves</u> - Appropriation reserves covering unexpended appropriation balances are automatically created at year-end and recorded as liabilities, except for amounts which may be canceled by the governing body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments, or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as income.

## Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

<u>Compensated Absences and Postemployment Benefits</u> - Compensated absences for vacation, sick leave and other compensated absences are recorded and provided for in the annual budget in the year in which they are paid, on a pay-as-you-go basis. Likewise, no accrual is made for postemployment benefits, if any, which are also funded on a pay-as-you-go basis.

## Note 2: CASH AND CASH EQUIVALENTS

<u>Custodial Credit Risk Related to Deposits</u> - Custodial credit risk is the risk that, in the event of a bank failure, the Garbage District's deposits might not be recovered. Although the Township does not have a formal policy regarding custodial credit risk, N.J.S.A. 17:9-41 et seq. requires that governmental units shall deposit public funds in public depositories protected from loss under the provisions of the Governmental Unit Deposit Protection Act (GUDPA). Under the Act, the first \$250,000.00 of governmental deposits in each insured depository is protected by the Federal Deposit Insurance Corporation (FDIC). Public funds owned by the municipality in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled agency funds such as salary withholdings, bail funds, or funds that may pass to the municipality relative to the happening of a future condition. Such funds are classified as uninsured and uncollateralized.

As of December 31, 2015, all of the Garbage District's bank balances of \$650,190.70 were insured.

#### Note 3: PROPERTY TAXES

The following is a five-year comparison of certain statistical information relative to property taxes and property tax collections for the current and previous four calendar years:

#### Comparison of Assessed Valuation and Tax Rates

<u>Year</u>		<u>As</u>	sessed Valuation	G	arbage District <u>Tax Levy</u>	Tax <u>Rate</u>
2015	*	\$	2,345,766,571.00	\$	3,995,000.00	\$.170
2014			1,525,323,350.00		3,995,000.00	.262
2013			1,526,448,279.00		4,152,000.00	.272
2012			1,539,119,253.00		4,063,275.00	.264
2011			1,552,450,010.00		4,020,000.00	.259

\* Revaluation

## Note 4: FUND BALANCES APPROPRIATED

The following schedules detail the amount of fund balances available at the end of the current year and four previous years and the amounts utilized in the subsequent year's budgets:

## Current Fund

<u>Year</u>	De	Balance cember 31,	E	Jtilized in Budget of ceeding Year	Percentage of Fund <u>Balance Used</u>
2015	\$	123,620.26	\$	65,000.00	52.6%
2014		161,173.22		74,018.78	45.9%
2013		150,939.17		64,569.17	42.8%
2012		150,705.07		77,672.65	51.5%
2011		173,911.36		106,725.00	61.4%

## Note 5: INTERFUND RECEIVABLES AND PAYABLES

The following interfund balances were recorded on the statement of assets, liabilities, reserves and fund balance as of December 31, 2015:

<u>Fund</u>	Interfunds <u>Receivable</u>			Interfunds <u>Payable</u>		
Current Federal and State Grant	\$	40,268.46	\$	40,268.46		
	\$	40,268.46	\$	40,268.46		

The interfund receivables and payables above predominately resulted from collections and payments made by certain funds on behalf of other funds. During the year 2016, the Garbage Disrtrict expects to liquidate such interfunds, depending upon the availability of cash flow.

## Note 6: ON-BEHALF PAYMENTS FOR PENSION COSTS

Certain Garbage District employees are members of the Public Employees' Retirement System (PERS), which is administered by the New Jersey Division of Pensions and Benefits. The Garbage District participates in PERS as part of the Township of Pennsauken. The Township does not require the Garbage District to pay any portion of required employer contributions and does not calculate an amount reportable for the Garbage District that it pays on-behalf of the Garbage District.

Due to the basis of accounting described in note 1, had an amount been calculated for the Garbage District's share of the Township's pension contributions, the revenues and expenses for this on-behalf payment would not have been recorded in the financial statements of the Garbage District.

#### Note 7: COMPENSATED ABSENCES

Garbage District employees are entitled to fifteen paid sick leave days each year. Unused sick leave may be accumulated and carried forward. Upon termination, employees with more than thirty-five years of service are compensated for one half of their unused sick days and employees with less than thirty-five years are not compensated. Vacation days not used during the year may be accumulated and carried forward; however, only a maximum of one year's unused vacation days may be carried forward. The Garbage District does not record accrued expenses related to compensated absences; however it is estimated that at December 31, 2015, accrued benefits compensated absences are valued at \$20,808.29.

## Note 8: DEFERRED COMPENSATION SALARY ACCOUNT

The Garbage District offers its employees a deferred compensation plan in accordance with Internal Revenue Code Section 457, which has been approved by the Director of the Division of Local Government Services. The Plan, available to all full time employees at their option, permits employees to defer a portion of their salary to future years. The deferred compensation is not available to participants until termination, retirement, death, or unforeseeable emergency.

Amounts deferred under Section 457 plans must be held in trust for the exclusive benefit of participating employees and not be accessible by the Garbage District or its creditors. Since the Garbage District does not have a fiduciary relationship with the Plan, the balances and activities of the Plan are not reported in the Garbage District's financial statements.

#### Note 9: RISK MANAGEMENT

The Garbage District's exposure to risk is covered by the insurance policies of the Township of Pennsauken.

## Note 10: CONTINGENCIES

<u>Grantor Agencies</u> - Amounts received or receivable from grantor agencies could be subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Garbage District expects such amount, if any, to be immaterial.

#### Note 11: CONCENTRATIONS

The Garbage District depends on financial resources flowing from, or associated with, both the federal government and the State of New Jersey. As a result of this dependency, the Township is subject to changes in specific flows of intergovernmental revenues based on modifications to federal and State laws and federal and State appropriations.

# SUPPLEMENTAL EXHIBITS

# SUPPLEMENTAL EXHIBITS

## **CURRENT FUND**

#### TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT CURRENT FUND Statement of Current Cash Per N.J.S. 40A:5-5 -- Treasurer For the Year Ended December 31, 2015

	Reg	Federal and State <u>Grant</u>			
Balance December 31, 2014		\$ 654,658.57			
Increased by Receipts:					
Amount to be Raised by Taxation	\$ 3,995,000.00				
Miscellaneous Revenue not Anticipated	5,056.89				
2015 Appropriations Refunds	15,015.07				
Refund of Prior Year Expenditures	54.18				
Federal and State Grants Receivable			\$ 68,585.22		
Due Township of Pennsauken Current Fund	1,850,000.00				
Due Current Fund			150,130.20		
Due Pennsauken Sewer Authority	6,754.70				
		5,871,880.84		\$	218,715.42
		6,526,539.41			218,715.42
Decreased by Disbursements:					
Payment of Prior Year Expenditures	1,558.85				
2015 Appropriations	2,677,242.51				
2014 Appropriation Reserves	335,954.55				
Due Township of Pennsauken Current Fund	2,959,890.74		40,332.27		
Due Federal and State Grant Fund	150,130.20				
Due Borough of Merchantville	6,617.00				
Due Pennsauken Sewer Authority	4,520.68				
Due Merchantville-Pennsauken Water Commission	3,877.39				
Reserve for Federal and State Grants Appropriated			178,383.15		
		6,139,791.92			218,715.42
Balance December 31, 2015		\$ 386,747.49		\$	-

CURRENT FUND

Statement of Due from Township of Pennsauken Current Fund For the Year Ended December 31, 2015

Balance December 31, 2014 Increased by:			\$ 13,409.47
Collections made by the Towship of Pennsauken Current Fund:	\$		
		\$ 17,674.96	
Disbursements: Due Current Fund - Garbage District Federal and State Grant Fund	150,130.20 2,959,890.74		
Garbage District Current Fund Garbage District Federal and State Grant Fund	2,959,890.74 40,332.27		
		3,150,353.21	
			3,168,028.17
			3,181,437.64
Decreased by: Payments made by the Township of Pennsauken Current Fund on behalf of the Garbage District:			
2015 Budget Appropriations		1,128,584.23	
Payments made by the Township of Pennsauken Current Fund On Behalf of the Garbage District Federal and State Grant Fund Receipts:		40,332.27	
Garbage District Current Fund Due Current Fund -Garbage District Federal	1,850,000.00		
and State Grant Fund	150,130.20		
		2,000,130.20	
			3,169,046.70
Balance December 31, 2015			\$ 12,390.94

CURRENT FUND Statement of Due from Borough of Merchantville For the Year Ended December 31, 2015

Balance December 31, 2014	\$ 10,594.88
Increased by: Disbursements - Allocated Fuel Costs	 6,617.00
	17,211.88
ised by: ctions made by Township of Pennsauken Current Fund	 10,594.88
Balance December 31, 2015	\$ 6,617.00

#### Exhibit SA-4

#### TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT

CURRENT FUND

Statement of Due from Pennsauken Sewer Authority For the Year Ended December 31, 2015

Balance December 31, 2014 Increased by:	\$ 6,754.70
Disbursements - Allocated Fuel Costs	 4,520.68
	11,275.38
Decreased by: Receipts	 6,754.70
Balance December 31, 2015	\$ 4,520.68

CURRENT FUND

Statement of Due from Merchantville-Pennsauken Water Commission For the Year Ended December 31, 2015

Balance December 31, 2014	\$ 7,080.08
Increased by: Disbursements - Allocated Fuel Costs	 3,877.39
	10,957.47
Decreased by: Collections made by Township of Pennsauken Current Fund	 7,080.08
Balance December 31, 2015	\$ 3,877.39

## TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT CURRENT FUND Statement of 2014 Appropriation Reserves For the Year Ended December 31, 2015

	Bala <u>Dec 31</u> <u>Encumbered</u>		Budget After <u>Modification</u>	Paid or <u>Charged</u>	Balance <u>Lapsed</u>
Operating Appropriations:					
Salaries and Wages					
Other Expenses	\$ 54,438.80		\$ 54,438.80	\$ 54,215.79	\$ 223.01
Contractual Services	158,184.50		158,184.50	153,436.24	4,748.26
Disposal Fees	128,302.52		128,302.52	128,302.52	
Total Operating Appropriations	340,925.82		340,925.82	335,954.55	4,971.27
Total Appropriations	\$ 340,925.82	\$-	\$ 340,925.82	\$ 335,954.55	\$ 4,971.27
Disbursements				\$ 335,954.55	

FEDERAL AND STATE GRANT FUND Statement of Federal and State Grants Receivable For the Year Ended December 31, 2015

Grant	Balance Dec. 31, 2014		Accrued		Accrued Receiv		Received	Balance <u>Dec. 31, 2015</u>
State Grants: Clean Communities Grant Program		\$	68,585.22	\$	68,585.22			
Total State Grants			68,585.22		68,585.22			
Total Federal and State Grants	\$ -	\$	68,585.22	\$	68,585.22	\$ -		
Receipts				\$	68,585.22			
				\$	68,585.22			

FEDERAL AND STATE GRANT FUND Statement of Due from Current Fund For the Year Ended December 31, 2015

Balance December 31, 2014 Decreased by:	\$ 190,398.66
Receipts	 150,130.20
Balance December 31, 2015	\$ 40,268.46

FEDERAL AND STATE GRANT FUND Statement of Reserve for Federal and State Grants -- Unappropriated For the Year Ended December 31, 2015

<u>Grant</u>	Balance Dec. 31, 2014	Federal and State Grants <u>Receivable</u>	Realized as Revenue in <u>2015</u>	Balance Dec. 31, 2015
State Grants: Recycling Tonnage Grant Clean Communities Grant Program	\$ 55,981.22	2 \$ 68,585.22	\$    55,981.22 68,585.22	
Total State Grants	55,981.22	68,585.22	124,566.44	
Total Federal and State Grants	\$ 55,981.22	\$ 68,585.22	\$ 124,566.44	\$ -

## TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT FEDERAL AND STATE GRANT FUND Statement of Reserve for Federal and State Grants -- Appropriated For the Year Ended December 31, 2015

Grant	Ē	Balar <u>Dec 31,</u> ncumbered		Transferred from Budget <u>Appropriations</u>	Ē	Expenditures	Enc	cumbrances	<u>D</u> e	Balance ec 31, 2015
State Grants: Clean Communities Grant Program Recycling Tonnage Grant Program	\$	116,251.00	\$ 18,158.55 7.89	\$ 68,585.22 55,981.22	\$	83,502.75 135,212.67	\$	375.00 1,527.64	\$	2,866.02 35,499.80
Total State Grants		116,251.00	18,166.44	124,566.44		218,715.42		1,902.64		38,365.82
Total Federal and State Grants	\$	116,251.00	\$ 18,166.44	\$124,566.44	\$	218,715.42	\$	1,902.64	\$	38,365.82
Disbursements Due Township of Pennsauken - Current Fund					\$	178,383.15 40,332.27				
					\$	218,715.42	:			

PART 2

SCHEDULE OF FINDINGS AND RECOMMENDATIONS

FOR THE YEAR ENDED DECEMBER 31, 2015

#### TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT Schedule of Findings and Recommendations For the Year Ended December 31, 2015

#### Schedule of Financial Statement Findings

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with <u>Government Auditing Standards</u> and with audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

None.

#### TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT Summary Schedule of Prior Year Audit Findings And Recommendations as Prepared by Management

This section identifies the status of prior year findings related to the financial statements that are required to be reported in accordance with Government Auditing Standards.

None.

### TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT Officials in Office and Surety Bonds

The following officials were in office during the period under audit:

<u>Name</u>	<u>Title</u>	Amount of <u>Surety Bond</u>
Name Rick Taylor John Figueroa Jack Killion John Kneib Betsy McBride Ed Grochowski Gene Padalino Ronald S. Crane Walter Nicgorski Daniel O'Brien Steven M. Petrillo Donna Kenney	TitleMayorDeputy MayorCommitteemanCommitteewanCommitteewomanAdministratorTownship Clerk, Deputy Registrar of Vital StatisticsChief Financial OfficerTreasurerTax Collector, Tax Search ClerkJudge of the Municipal CourtMunicipal Court Administrator	
John Dymond	Tax Assessor	500,000.00 (A)
Dennis O'Rourke Michael E.Joyce	Engineer Solicitor	500,000.00 (A)

All of the bonds were examined and were properly executed.

- (A) All employees handling funds were covered by a Multiple Public Employees' Honesty Blanket Position written by Travelers Casualty and Surety Company of America.
- (B) The Fidelity & Deposit Company of Maryland.
- (C) The Travelers Casualty and Surety Company of America.

#### APPRECIATION

I express my appreciation for the assistance and courtesies rendered by the Township of Pennsauken Garbage District officials during the course of the audit.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

- P. Baun π

Scott P. Barron Certified Public Accountant Registered Municipal Accountant